# AUTHORIZATION TO DISCHARGE UNDER THE NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Federal Clean Water Act as amended, (33 U.S.C. §§1251 et seq.; the "CWA", and the Massachusetts Clean Waters Act, as amended, (M.G.L. Chap. 21, §§26-53),

# **Salisbury Sewer Commission**

is authorized to discharge from the facility located at

# Salisbury Wastewater Treatment Plant Elm Street Salisbury, MA 01950

to receiving water named

# Tidal Creek to Merrimack River (Merrimack River Basin; State Code 84)

in accordance with effluent limitations, monitoring requirements and other conditions set forth herein.

This permit shall become effective on the date of signature.

This permit and the authorization to discharge expire at midnight, five (5) years from the effective date.

This permit supersedes the permit issued on October 2, 1997.

This permit consists of 10 pages in Part I including effluent limitations, monitoring requirements; Attachment A, Freshwater Chronic Toxicity Test Procedure & Protocol; Attachment B, Sludge Guidance; and 35 pages in Part II including General Conditions and Definitions.

Signed this 21st day of February, 2002

/Signature on File/ Linda M. Murphy

Director Office of Ecosystem Protection Environmental Protection Agency Boston, MA Director
Division of Watershed Management
Department of Environmental Protection
Commonwealth of Massachusetts
Boston, MA

PART I
A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

During the period beginning the effective date and lasting through expiration, the permittee is authorized to discharge treated effluent from outfall serial number 001. Such discharge shall be limited and monitored by the permittee as specified below. The effluent sampling location is after ultraviolet ray disinfection by a sampler taken from the effluent pipe.

Effluent Characteristic	Units Dis		Discharge Limitat	Discharge Limitation		Monitoring Requirement	
	-	Average Monthly	Average <u>Weekly</u>	Maximum <u>Daily</u>	Measurement Frequency	Sample Type	
Flow	MGD	1.3 1		Report	Continuous <sup>1</sup>	Recorder	
$BOD_5$	mg/l	5	7	Report	2/Week <sup>2</sup>	24-Hr.Comp. <sup>3</sup>	
	lb/day	54	76				
TSS	mg/l	5	7	Report	2/Week <sup>2</sup>	24-Hr.Comp <sup>3</sup>	
	lb/day	54	76				
рН		(See Cond	lition A.1.b on Page	4)	1/Day	Grab	
Fecal Coliform Bacteria <sup>4</sup>	cfu/100ml	50	75	100	3/Week	Grab	
Ammonia- Nitrogen (May1 -Oct31)	mg/l	5	7	10	1/Week	24-Hr.Comp <sup>3</sup>	
Ammonia- Nitrogen (November 1 - April 30)	mg/l	Report	Report	Report	1/Week	24-Hr.Comp <sup>3</sup>	
Copper <sup>9</sup>	ug/l			Report	1/Month	24-Hr.Comp <sup>3</sup>	
LC <sub>50</sub> <sup>5,8</sup>	%			> 100	4/Year <sup>6</sup>	24-Hr Comp <sup>3</sup>	
C - NOEC <sup>7,8</sup>	%			> 100	4/Year <sup>6</sup>	24-Hr Comp <sup>3</sup>	

For footnotes see page 3

#### Footnotes:

1. For flow, report maximum and minimum daily rates and total flow for each operating date.

The flow limit is an annual average instead of monthly average. Each month, the permittee shall report the annual average flow using the monthly average flow from the reporting month and the monthly average flows from the preceding 11 months.

- 2. Sampling required for influent and effluent.
- 3. A 24-hour composite sample will consist of at least twenty four (24) grab samples taken during one working day.
- 4. Fecal coliform limit will apply and monitoring will be required year round. This is a State certification requirement. Monthly and weekly average fecal coliform limits are based on a geometric mean.
- 5. The  $LC_{50}$  is the concentration of effluent which causes mortality to 50% of the test organisms. Therefore, a 100% limit means that a sample of 100% effluent (no dilution) shall cause no more than a 50% mortality rate.
- 6. The permittee shall conduct chronic (and modified acute) toxicity tests four times per year. The chronic test may be used to calculate the acute LC<sub>50</sub> at the 48 hour exposure interval. The permittee shall test the Inland silverside (Menidia beryllina) only. Samples shall be collected and submitted according to the schedule in the following table. The tests must be performed in accordance with test procedures and protocols specified in **Attachment A** of this permit.

Test Dates Second Week in	Submit Results By:	Test Species	Acute Limit $\mathrm{LC}_{50}$	Chronic Limit C-NOEC
March June September December	April 30 July 30 <sup>th</sup> Oct 30 <sup>th</sup> Jan 30 <sup>th</sup>	Menidia beryllina (Inland silverside) See Attachment A	≥ 100%	≥ 100%

After submitting four consecutive sets of WET test results, all of which demonstrate compliance with the WET permit limits, the permittee may request a reduction in the frequency of required WET testing. The permittee is required to continue testing at the frequency specified in the permit until notice is received by certified mail from the EPA that the WET testing requirement has been changed.

- 7. C-NOEC (chronic-no observed effect concentration) is defined as the highest concentration of toxicant or effluent to which organisms are exposed in a life cycle or partial life cycle test which causes no adverse effect on growth, survival, or reproduction at a specific time of observation as determined from hypothesis testing where the test results exhibit a linear dose-response relationship. However, where the test results do not exhibit a linear dose-response relationship, the permittee must report the lowest concentration where there is no observable effect. The "100% or greater" limit is defined as a sample which is composed of 100% (or greater) effluent, the remainder being dilution water. This is a maximum daily limit derived as a percentage of the inverse of the dilution factor of 1.
- 8. If toxicity test(s) using receiving water as diluent show the receiving water to be toxic or unreliable, the permittee shall follow procedures outlined in Attachment A Section IV., **DILUTION WATER** in order to obtain permission to use an alternate dilution water. In lieu of individual approvals for alternate dilution water required in Attachment A, EPA-New England has developed a Self-Implementing Alternative Dilution Water Guidance document (called "Guidance Document") which may be used to obtain automatic approval of an alternate dilution water, including the appropriate species for use with that water. If this Guidance document is revoked, the permittee shall revert to obtaining approval as outlined in Attachment A. The "Guidance Document" has been sent to all permittees with their annual set of DMRs and Revised Updated Instructions for Completing EPA's Pre-Printed NPDES Discharge Monitoring Report (DMR) Form 3320-1 and is not intended as a direct attachment to this permit. Any modification or revocation to this "Guidance Document" will be transmitted to the permittees as part of the annual DMR instruction package. However, at any time, the permittee may choose to contact EPA-New England directly using the approach outlined in Attachment A.
- 9. The permittee must use any EPA Laboratory Methods under 40 CFR Part 136 which will achieve lowest possible quantification level.

# Part I.A. (Continued)

- a. The discharge shall not cause a violation of the water quality standards of the receiving waters.
- b. The pH of the effluent shall not be less than 6.5 nor greater than 8.5 at any time, unless these values are exceeded due to natural causes or as a result of the approved treatment processes.
- c. The discharge shall not cause objectionable discoloration of the receiving waters.
- d. The effluent shall contain neither a visible oil sheen, foam, nor floating solids at any time.
- e. The permittee's treatment facility shall maintain a minimum of 85 percent removal of both total suspended solids and biochemical oxygen demand. The percent removal shall be based on monthly average values.
- f. When the effluent discharged for a period of 90 consecutive days exceeds 80 percent of the designed flow, the permittee shall submit to the permitting authorities a projection of loadings up to the time when the design capacity of the treatment facility will be reached, and a program for maintaining satisfactory treatment levels consistent with approved water quality management plans.

- 2. All POTWs must provide adequate notice to the Director of the following:
  - a. Any new introduction of pollutants into that POTW from an indirect discharger in a primary industry category discharging process water; and
  - b. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.
  - c. For purposes of this paragraph, adequate notice shall include information on:
    - (1) the quantity and quality of effluent introduced into the POTW; and
    - (2) any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.
- 3. Prohibitions Concerning Interference and Pass-Through:
  - a. Pollutants introduced into POTW's by a non-domestic source (user) shall not pass through the POTW or interfere with the operation or performance of the works.
  - b. If, within 30 days after notice of an interference or pass through violation has been sent by EPA to the POTW, and to persons or groups who have requested such notice, the POTW fails to commence appropriate enforcement action to correct the violation, EPA may take appropriate enforcement action.

## 4. Toxics Control

- a. The permittee shall not discharge any pollutant or combination of pollutants in toxic amounts.
- b. Any toxic components of the effluent shall not result in any demonstrable harm to aquatic life or violate any state or federal water quality standard which has been or may be promulgated. Upon promulgation of any such standard, this permit may be revised or amended in accordance with such standards.
- 5. Numerical Effluent Limitations for Toxicants

EPA or DEP may use the results of the toxicity tests and chemical analyses conducted pursuant to this permit, as well as national water quality criteria developed pursuant to Section 304(a)(1) of the Clean Water Act (CWA), state water quality criteria, and any other appropriate information or data, to develop numerical effluent limitations for any pollutants, including but not limited to those pollutants listed in Appendix D of 40 CFR Part 122.

#### **B. PRETREATMENT**

- 1. Limitations for Industrial Users:
  - a. Pollutants introduced into POTW's by a non-domestic source (user) shall not pass through the POTW or interfere with the operation or performance of the works.

#### C. UNAUTHORIZED DISCHARGES

The permittee is authorized to discharge only in accordance with the terms and conditions of this permit and only from outfalls listed in Part I A.1. of this permit. Discharges of wastewater from any other point sources, including sanitary sewer overflows (SSOs) are not authorized by this permit and shall be reported in accordance with Section D.1.e. (1) of the General Requirements of this permit (Twenty-four hour reporting).

## D. OPERATION AND MAINTENANCE OF THE SEWER SYSTEM

Operation and maintenance of the sewer system shall be in compliance with the General Requirements of Part II and the following terms and conditions:

#### 1. Maintenance Staff:

The permittee shall provide an adequate staff to carry out the operation, maintenance, repair, and testing functions required to ensure compliance with the terms and conditions of this permit.

# 2. Preventative Maintenance Program:

The permittee shall maintain an ongoing preventative maintenance program to prevent overflows and bypasses caused by malfunctions or failures of the sewer system infrastructure. The program shall include an inspection program designed to identify all potential and actual unauthorized discharges.

#### 3. Infiltration/Inflow Control Plan:

The permittee shall develop and implement a plan to control infiltration and inflow (I/I) to the separate sewer system. The plan shall be submitted to EPA and MA DEP within six months of the effective date of this permit (see page 1 of this permit for the effective date) and shall describe the permittee's program for preventing infiltration/inflow related effluent limit violations, and all unauthorized discharges of wastewater, including overflows and by-passes due to excessive infiltration/inflow.

# The plan shall include:

- An ongoing program to identify and remove sources of infiltration and inflow. The program shall include the necessary funding level and the source(s) of funding.
- An inflow identification and control program that focuses on the disconnection
  and redirection of illegal sump pumps and roof down spouts. Priority should be
  given to removal of public and private inflow sources that are upstream from, and
  potentially contribute to, known areas of sewer system backups and/or overflows
- Identification and prioritization of areas that will provide increased aquifer recharge as the result of reduction/elimination of infiltration and inflow to the system.
- An educational public outreach program for all aspects of I/I control, particularly private inflow.

# Reporting Requirements:

A summary report of all actions taken to minimize I/I during the previous calendar year shall be submitted to EPA and the MA DEP annually, by the anniversary date of the effective date of this permit. The summary report shall, at a minimum, include:

- A map and a description of inspection and maintenance activities conducted and corrective actions taken during the previous year.
- Expenditures for any infiltration/inflow related maintenance activities and corrective actions taken during the previous year
- A map with areas identified for I/I-related investigation/action in the coming year.
- A calculation of the annual average I/I, the maximum month I/I for the reporting year.
- A report of any infiltration/inflow related corrective actions taken as a result of unauthorized discharges reported pursuant to 314 CMR 3.19(20) and reported pursuant to the <u>Unauthorized Discharges</u> section of this permit.

## 4. Alternate Power Source:

In order to maintain compliance with the terms and conditions of this permit, the permittee shall continue to provide an alternative power source with which to sufficiently operate its treatment works (as defined at 40 CFR §122.2).

## E. SLUDGE CONDITIONS

- 1. The permittee shall comply with all existing federal and state laws and regulations that apply to sewage sludge use and disposal practices and with the CWA Section 405(d) technical standards.
- 2. The permittee shall comply with the more stringent of either the state or federal (40 CFR part 503), requirements.
- 3. The requirements and technical standards of 40 CFR part 503 apply to facilities which perform one or more of the following use or disposal practices.
  - a. Land application the use of sewage sludge to condition or fertilize the soil
  - b. Surface disposal the placement of sewage sludge in a sludge-only landfill
  - c. Sewage sludge incineration in a sludge only incinerator
- 4. The 40 CFR part 503 conditions do not apply to facilities which place sludge within a municipal solid waste landfill and is in compliance 40 CFR Part 258. These conditions also do not apply to facilities which do not dispose of sewage sludge during the life of the permit but rather treat the sludge (e.g. lagoons- reed beds), or are otherwise excluded under 40 CFR 503.6.
- 5. The permittee shall use and comply with the attached compliance guidance document see attachment B) to determine appropriate conditions. Appropriate conditions contain

the following elements.

- General requirements
- Pollutant limitations
- Operational Standards (pathogen reduction requirements and vector attraction reduction requirements)
- Management practices
- Record keeping
- Monitoring
- Reporting

Depending upon the quality of material produced by a facility, all conditions may not apply to the facility.

6. The permittee shall monitor the pollutant concentrations, pathogen reduction and vector attraction reduction at the following frequency. This frequency is based upon the volume of sewage sludge generated at the facility in dry metric tons per year

- 7. The permittee shall sample the sewage sludge using the procedures detailed in 40 CFR 503.8
- 8. The permittee shall submit an annual report containing the information specified in the guidance. Reports are due annually by February 19. Reports shall be submitted to the address contained in the reporting section of the permit.

#### F. MONITORING AND REPORTING

1. Reporting

Monitoring results obtained during the previous month shall be summarized for each month and reported on separate Discharge Monitoring Report Form(s) postmarked no later than the 15th day of the month following the effective date of the permit.

Signed and dated originals of these, and all other reports required herein, shall be submitted to the Director and the State at the following addresses:

Environmental Protection Agency Water Technical Unit (SEW) P.O. Box 8127 Boston, Massachusetts 02114

The State Agency is: (no toxicity report)

Massachusetts Department of Environmental Protection Bureau of Resource Protection Northeast Regional Office 205 Lowell Street Wilmington, MA 01887 Signed and dated Discharge Monitoring Report Forms and toxicity test reports required by this permit shall also be submitted to the State at:

Massachusetts Department of Environmental Protection Division of Watershed Management Surface Water Discharge Permit Program 627 Main Street, 2nd Floor Worcester, Massachusetts 01608

## G. STATE PERMIT CONDITIONS

This Discharge Permit is issued jointly by the U. S. Environmental Protection Agency (EPA) and the Massachusetts Department of Environmental Protection (DEP) under Federal and State law, respectively. As such, all the terms and conditions of this permit are hereby incorporated into and constitute a discharge permit issued by the Commissioner of the MA DEP pursuant to M.G.L. Chap.21, §43.

Each Agency shall have the independent right to enforce the terms and conditions of this Permit. Any modification, suspension or revocation of this Permit shall be effective only with respect to the Agency taking such action, and shall not affect the validity or status of this Permit as issued by the other Agency, unless and until each Agency has concurred in writing with such modification, suspension or revocation. In the event any portion of this Permit is declared, invalid, illegal or otherwise issued in violation of State law such permit shall remain in full force and effect under Federal law as an NPDES Permit issued by the U.S. Environmental Protection Agency. In the event this Permit is declared invalid, illegal or otherwise issued in violation of Federal law, this Permit shall remain in full force and effect under State law as a Permit issued by the Commonwealth of Massachusetts.